

*Refer to 104
For concurrence
w Release in Part*

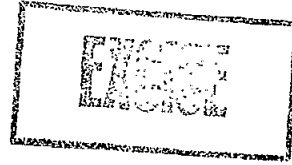
D3

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INQUIRE=DOC26D
ITEM NO=00430157

ENVELOPE

CDSN = LGX064 MCN = 94151/37559 TOR = 941512338
OTTSZYUW RUEKJCS0194 1512339-SSSS--RUEALGX.
ZNY SSSSS



HEADER

O 312339Z MAY 94
FM DIA WASHINGTON DC
INFO RUEAHQA/CSAF WASHINGTON DC
RUFGAID/USEUCOM AIDES VAIHINGEN GE
RUWMBKA/12AINS DAVIS MONTHAN AFB AZ
RUCIAEA/NAIC WRIGHT PATTERSON AFB OH//SCIR//
RUCMACC/CDRPSYOPGP FT BRAGG NC//AORC-POG-SB//
RUANJTF/CJTF FOUR
RUCBSAA/CINCUSACOM NORFOLK VA//J2//
RUWANGD/CJTF FIVE//J20//
RUWSMXI/AMC INTEL CEN SCOTT AFB IL//IN//
RUCQVAB/USCINCSOC INTEL OPS CEN MACDILL AFB FL
RUEOFAA/COMJSOC FT BRAGG NC//J2//
RUWANTX/CJTF SIX
RULKQAN/MARCORINTACT DET QUANTICO VA
RUDHSIC/CDRUSASOIC WASHINGTON DC//DI//
RUEALGX/SAFE

O 312327Z MAY 94
FM AMEMBASSY BOGOTA
TO RUEHC/SECSTATE WASHDC IMMEDIATE 0484
RUEKJCS/CJCS WASHINGTON DC IMMEDIATE
RHLBAAA/USCINCSO QUARRY HEIGHTS PM IMMEDIATE
RHEHOND/DIRONDCP WASHDC IMMEDIATE
RUEHNA/DEA WASHDC IMMEDIATE
RUEKJCS/SECDEF WASHDC IMMEDIATE
RUEHCV/AMEMBASSY CARACAS IMMEDIATE 6851
RUEHPE/AMEMBASSY LIMA IMMEDIATE 5676
RUEHLP/AMEMBASSY LA PAZ IMMEDIATE 5656
RUEHZP/AMEMBASSY PANAMA IMMEDIATE 2925
RUEHFR/AMEMBASSY PARIS IMMEDIATE 1931
RHEHNSC/NSC WASHINGTON DC IMMEDIATE
RUEKJCS/DIA WASHDC//CN// IMMEDIATE
RUEAIIA/CIA WASHDC//CNC LINEAR// IMMEDIATE
INFO RUEAWJA/DEPT OF JUSTICE WASHINGTON DC
RUEHQT/AMEMBASSY QUITO 6276
RUEHGT/AMEMBASSY GUATEMALA 1571
RUEHME/AMEMBASSY MEXICO 4453
RUETIAA/DIRNSA FT GEORGE G MEADE MD//G2//DCN LINEAR//
RUCBCLF/CINCLANTFLT NORFOLK VA
RUEBMRA/HQS/CUSTOMS WASHDC
RULSJGI/COGARD INTELCOORDCEN WASHDC
RHGGSRB/USCINCFOR FT MCPHERSON GA
RUEABNE/DEA EPIC EL PASO TX
RUCNFB/DIRFBI WASHDC//CID UNIT 6//

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Handwritten signature and date: 7/1/97

Vertical stamp: Authority to Release to the Public

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BT

CONTROLS

S E C R E T SECTION 01 OF 03 BOGOTA -08288

PARIS FOR UNDER SECRETARY TARNOFF TOPOL FROM
AMBASSADOR BUSBY

E.O. 12356: DECL:OADR

/***** THIS IS A COMBINED MESSAGE *****/

BODY

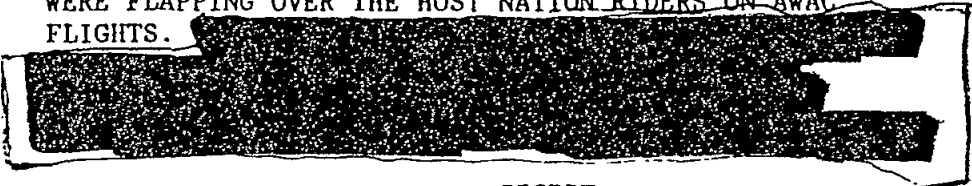
TAGS: SNAR, MOPS, EAIR, PBTS, CO
SUBJECT: FORCEDOWN GUIDANCE FROM DOJ

REF: STATE 144247

1. (~~G-ENTIRE TEXT~~)

2. AS DEPARTMENT IS AWARE, THE SUBJECT OF REAL-TIME DATA SHARING AND COLOMBIA'S MORE AGGRESSIVE FORCEDOWN POLICY HAS BEEN THE SUBJECT OF MUCH ACTIVITY AND GREAT CONCERN AT EMBASSY BOGOTA SINCE THE BEGINNING OF THE WASHINGTON DEBATE EARLIER THIS YEAR. THE MATTER EXPLODED IN OUR FACES WHEN ON APRIL 30, IN RESPONSE TO JCS INSTRUCTIONS, SOUTHCOM DISCONTINUED ALL REPEAT ALL DATA SHARING BY STOPPING ALL REPEAT ALL AIR INTELLIGENCE AND RECONNAISSANCE ASSETS FLYING OVER COLOMBIA, AND TURNING OFF THE RADARS DEPLOYED IN THE SOUTH OF COLOMBIA. THIS WAS DONE IN ORDER TO PREVENT THE SHARING OF ANY INFORMATION THAT COULD BE USED FOR THE TARGETING OF CIVILIAN AIRCRAFT. INITIALLY, SOUTHCOM FORBADE THE TRANSMISSION OF ANY INFORMATION BY U.S. MILITARY ASSETS TO OTHER USG AGENCIES WORKING IN COLOMBIA AS WELL AS TO THE GOC. AT THAT MOMENT WE WERE BASICALLY SHUT DOWN. THE LATTER RESTRICTION WAS RELAXED ON MAY 16, BUT THE ABSOLUTE STANDDOWN ON INTELLIGENCE PLATFORMS AND RADARS CONTINUES.

3. JCS HAS NOW SAID IT IS WILLING TO FLY IMAGERY AND NON REAL-TIME PLATFORMS IN THE MISTAKEN BELIEF THAT THIS SOMEHOW HELPS. BUT THE FACT IS THAT THE GOC WILL REFUSE TO CLEAR THESE PLATFORMS BECAUSE THEY DON'T DERIVE ANY INTELLIGENCE FROM THEM. THE COLOMBIAN CONSTITUTION IS CLEAR THAT UNLESS THE GOC IS IN CONTROL OF THESE KINDS OF EFFORTS, THEY AREN'T PERMITTED. WE WENT THROUGH THIS ENTIRE ISSUE WHEN WE WERE FLAPPING OVER THE HOST NATION RIDERS ON AWAC FLIGHTS.



b1 c, d

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[REDACTED]

4 [REDACTED]

b1 c, d

/***** BEGINNING OF SECTION 002 *****/

[REDACTED]

THE DIRECTION WE'RE HEADING, INCLUDING REF A, WILL NOT ONLY PREVENT US FROM SHARING THIS INFORMATION IN THE SHORT TERM BUT ALSO DRIVES A WEDGE BETWEEN US AND THE COLOMBIAN AUTHORITIES BECAUSE OF THE ARBITRARY MANNER IN WHICH WE'VE ACTED.

5. IN OUR VIEW, THE BAN ON SHARING INFORMATION, INCLUDING THE INSTRUCTION IN REF A, IS TOTALLY UNNECESSARY AND IS DRIVING US TO POTENTIALLY SERIOUSLY DAMAGE OUR NARCOTICS COOPERATION IN THE KEY SOURCE COUNTRIES. WE ARE RAPIDLY LOSING OUR DATA BASES AND OUR ABILITY TO COUNTER THE NARCOTICS TRAFFICKERS. PRIOR TO THIS, THANKS TO THE EXTREMELY HIGH LEVEL OF COOPERATION WHICH WE HAD ACHIEVED AND WHICH INCLUDED THE TIGHTLY KNIT SYSTEM OF OUR DEPLOYED RADARS IN ARARACUARA AND LETICIA, AND IN PERU AND ECUADOR, AND THE COMBINED AWACS AND CT AND P-3/CITATION OPERATIONS, WE HAD FINALLY SUCCEEDED IN PUTTING TOGETHER A SYSTEM WHICH WAS REALLY HURTING THE NARCO-TRAFFICKERS.

[REDACTED]

b1 c, d

6. WE CAN COME TO AN ACCOMMODATION WITH THE COLOMBIANS WHICH WILL ALLOW REAL-TIME DATA SHARING TO CONTINUE, IF WE WILL JUST DO SO. REAL-TIME DATA SHARING IS ABSOLUTELY ESSENTIAL TO PURSUING THE NARCOTICS TRAFFICKERS IN COLOMBIA. THE COLOMBIA AIR INTERDICTION POLICY WAS CAREFULLY DEVELOPED, AND SPECIFICALLY DESIGNED TO ADHERE TO ALL PRINCIPLES OF INTERNATIONAL LAW. IT WAS THE LOGICAL EXTENSION OF ALL OUR JOINT EFFORTS. WE HAVE REPEATEDLY REQUESTED INSTRUCTIONS WHICH WOULD ALLOW US TO NEGOTIATE A SHORT-TERM MODUS VIVENDI TO RESUME REAL TIME DATA SHARING IN RETURN FOR ASSURANCES FROM THE GOC THAT THEY WILL NOT USE OUR INFORMATION TO FIRE ON CIVILIAN AIRCRAFT. WE CAN THEN WORK OUT PROCEDURES WHICH WILL ENABLE US TO SATISFY WASHINGTON'S LEGITIMATE CONCERNS. IT SHOULD BE UNDERSTOOD THAT THE COLOMBIANS ANNOUNCED A FORCE DOWN POLICY

[REDACTED] TO SHOW THE WILL TO COMBAT THE NARCO-TRAFFICKERS. TO BE SURE, THEY MAY CAN FROM TIME TO TIME INTERCEPT NARCOS AND MAY FIRE UNDER CERTAIN CIRCUMSTANCES, [REDACTED]

(b)(1)

/***** BEGINNING OF SECTION 003 *****/

[REDACTED]

7. THE EMBASSY AGAIN APPEALS FOR INSTRUCTIONS TO NEGOTIATE A SHORT-TERM STAND DOWN IN COLOMBIAN AIR-INTEDICTION POLICY WHICH USES OUR INFORMATION, AN IMMEDIATE REINSTATEMENT OF REAL-TIME DATA SHARING OPERATIONS, AND THE DISPATCH OF A HIGH LEVEL TEAM TO NEGOTIATE A LONG TERM SOLUTION WITH THE COLOMBIANS.
BUSBY ##

ADMIN
BT

#0196

NNNN